

Gaétan Caron

President, JEMF-X Inc., Consultant in energy and regulation December 1st, 2017 9:00am – 4:30pm

Workshop Outline

Session I: Democracy and regulation in a Westminster form of Government

- the Westminster system
- · definitions of democracy, common good, Rule of Law, and the public interest
- Canadian Constitution role of federal government and provinces
- role of Parliament and legislatures
- role of the Executive Branch (Cabinet)
- role of Courts
- role of quasi-judicial bodies such as the NEB

Session 2: A Brief History of energy regulation in Canada. Why was the National Energy Board created in 1959, following the Great Pipeline Debate of 1956?

Session 3: Definition, use and misuse of the concept of sustainability, as per the United Nation's Brundtland Commission Report, "Our Common Future", issued April 1987

Session 4: Making of public policy through legislation, such as the *Canadian Environmental Assessment Act* and the *National Energy Board Act*

- public policy and independent quasi-judicial regulatory bodies such as the National Energy Board and the Régie de l'énergie du Québec
 - o degree of independence
 - o natural justice
 - procedural fairness
 - o quasi-judicial regulatory bodies and sustainability (focus on s. 52 of the National Energy Board Act

Session 5: The social licence concept (and its other forms, such as social acceptance)

- limitations of the concept
- merits of other approaches (public interest determination and the "common good")
- Public engagement in its various forms (case study: NEB and apprehension of bias in the Energy East case)

Session 6: Improving trust in the environmental assessment and energy regulation processes

- Liberal Party's election platform
- Mandate letters to key ministers of the Trudeau Cabinet
- Concrete action being taken
 - o federal interim pipeline rules
 - o Environmental Assessment Process Expert Panel Report
 - NEB Modernization Export Panel Report
 - Federal government's Discussion Paper on the Review of Environmental and Regulatory Processes

Required Readings

- "Report of the World Commission on Environment and Development: Our Common Future" Brundtland Commission Report, 1988. http://www.un-documents.net/our-common-future.pdf
 Read:
- Part I, Common Concerns, Chapter 2: Towards Sustainable Development, Section I, The concept of sustainable development: http://reserves.concordia.ca/ares/docs/14EF00BE.pdf
- Part I, Common Concerns, Chapter 2: Towards Sustainable Development, Section III, Strategic Imperatives, Sub-section 7, Merging Environment and Economics in Decision Making: http://reserves.concordia.ca/ares/ares.dll?Action=10&Type=10&Value=53799
- Liberal Party Platform, "Real change a new plan for Canada's environment and economy", 2015. Section 4, Restoring credibility to environmental assessments, pp 9-10 https://www.liberal.ca/wp-content/uploads/2015/08/A-new-plan-for-Canadas-environment-and-economy.pdf
- Government of Canada, "Government of Canada Moves to Restore Trust in Environmental Assessment", January 27, 2016 https://www.canada.ca/en/natural-resources-canada/news/2016/01/government-of-canada-moves-to-restore-trust-in-environmental-assessment.html
- Government of Canada, Interim measures for pipeline reviews, January 27, 2016
 https://www.canada.ca/en/natural-resources-canada/news/2016/01/interim-measures-for-pipeline-reviews.html
- Government of Canada, "Environmental and Regulatory Reviews: Discussion Paper", June 2017
 https://www.canada.ca/en/services/environment/conservation/assessments/environmental-reviews/share-your-views/proposed-approach/discussion-paper.html

Recommended Reading List

- Earle Grey. "Forty Years in the Public Interest, A History of the National Energy Board", 2000, ISBN 1-55054-796-8, pages 1-21 http://reserves.concordia.ca/ares/ares.dll?Action=10&Type=10&Value=53800
- Gaétan Caron, "Preparing for the future of federal energy regulation in Canada What is the past telling us?" Energy Regulation Quarterly, Volume 2, September 2014

 http://www.energyregulationquarterly.ca/articles/preparing-for-the-future-of-federal-energy-regulation-in-canada-what-is-the-past-telling-us#sthash.buuPGnKm.dpbs

*If you are registered for non-credit and are unable to locate the readings, please contact us at wssr@concordia.ca

